

Safety Management Plan

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Introduction

The NZ Canyoning Association is the national organisation for recreational canyoning in New Zealand. It is volunteer based and is registered as an incorporated society.

The NZ Canyoning Association has a mission to protect our canyons, to raise the awareness of our canyoners and to safely grow the sport of canyoning in New Zealand. As part of this mission and strategic objectives¹ the NZ Canyoning Association may from time to time organise and run canyoning events including festivals, trips, maintenance, workshops, trainings and similar such undertakings.

This safety management plan relates to volunteers running these events in a safe manner, to minimize harm to members, non-members and contractors, with reference to current canyoning practices² in New Zealand.

Organisational structure

The NZ Canyoning Association is volunteer based, is registered as an incorporated society, has an executive of up to 15 people and has no employed staff.

Legislation and requirements

Health and Safety and Employment Act 1992 and amendments.

As NZ Canyoning Association has no employees and is volunteer based it is not required to comply with the HSE Act. However, the NZ Canyoning Association recognises that canyons have significant hazards that require experience in sound risk management in a dynamic environment. For this reason, the NZ Canyoning Association has decided to implement a safety management plan to appropriately manage the risk for its activities.

Health and Safety in Employment (Adventure Activities) Regulation 2011

As a recreational club providing activities to club members, NZ Canyoning Association is exempt from having to comply with the Adventure Activities Regulation 2011³.

The NZ Canyoning Association may contract individuals, companies or organizations with qualified and experienced instructors and guides to run courses or trips. They are required to be registered with Worksafe as an Adventure Activities Operator.

All other participants in official activities of the NZ Canyoning association should be bona-fide members of the club.

Non-members may participate in activities provided the participation cannot be viewed as 'commercial activity'. The regulation contains the specific conditions that must be met to ensure NZ Canyoning association remains exempt from the regulation⁴. Worksafe NZ provides additional guidance around 'commercial activity' and non-member participation⁵ which must be adhered to.

¹ <u>http://nzcanyoningassociation.org</u>

² <u>http://www.supportadventure.co.nz</u>, <u>http://www.kiwicanyons.org</u>, <u>http://www.oterescue.co.nz</u>

³ Definition of an Adventure Activity, Section 4, paragraph 4a. <u>http://legislation.govt.nz/regulation/public/2011/0367/latest/DLM3961552.html?src=qs</u>

⁴ Definition of an Adventure Activity, Section 4, paragraph 4c.

⁵ <u>http://www.business.govt.nz/worksafe/information-guidance/all-guidance-items/aao-factsheets/schools-education-providers-clubs</u>

Our health and safety goals

Our aim is to keep our members, non-members and contracted instructors or guides safe. We aim to have no accidents or incidents beyond requiring first aid assistance.

Responsibilities

Executive

The executive will be responsible to make sure a safety management plan is operational.

Event Managers

Where one is appointed, will be responsible for implementing the safety management plan for the duration of the event.

Leaders and Assistants

Responsible for implementing the safety management plan during the activity they are conducting.

Members and non-members

Responsible for their own safety and following the safety management plan for the activity they are conducting.

Contractors

In relation to contracted instructors and guides, being aware of the NZ Canyoning Association safety management plan, and implementing their own safety management plan accordingly.

Policies and procedures

Outdoor Activities

Policy

- Each outdoor activity shall have a leader with the appropriate human and technical skills for the canyon being visited (see Appendix 1 Recommended skill sets).
- Each participant, including leaders and assistants, shall fill out and sign the activity sheet before embarking on an activity (see Appendix 2 Official NZCA Activity Sheet).

Guidelines

NZ Canyoning Association runs activities for the benefit of its members and for potential members. There could be a wide variety of experience in the group conducting activities of varying difficulty.

- There may be a number of assistants to help the leader.
- A ratio of 1 leader/assistant to 6 members/participants is usually appropriate. This is dependent on the difficulty of the activity, experience of the leaders, assistants and paricipants and the expected conditions during the activity.

Procedures

Depending on the type of activity, this may involve a combination of the following:

In the week(s) prior:

- Obtain member experience and health information.
- Choose an appropriate location for the activity.
- Recommended personal equipment lists may need to be sent to the participants depending on experience. Current NZ references include KiwiCanyons⁶ and the Canyoning Technical Manual⁷.
- Obtaining sufficient up to date information about the proposed activity location, including any known hazards.
- Checking for weather, rain and river levels as appropriate.
- Considering what group equipment is appropriate for the activity, including emergency equipment.
- Obtain appropriate permission for activity location access if needed.
- Communicate with any commercial operator which also uses the proposed activity location.

On the day:

- Weather check.
- Intentions left (see Appendix 2 Activity Sheet).
- Gear check member, group, emergency.
- Safety brief Intro of group, canyon/activity location, roles, responsibilities, emergencies.
- Technical brief/coaching as needed.

⁶ http://www.kiwicanyons.org

⁷ http://www.oterescue.co.nz/

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In an Emergency:

- Bring the people out of danger and undertake first aid.
- Consider sending someone out with emergency call information.
- Make a plan for other canyoners not injured.
- Consider evacuation options back up, down, escapes?

Duty of care and individual responsibilities

Policy

Activity leaders accept the responsibility to:

- Help organize activities.
- Ensure that individual participant's equipment, fitness, health and skills are suitable for the activity.
- Coordinate the group in the event of an emergency.
- Provide appropriate leadership and risk management depending on the competence of the participants, the type of activity being run (e.g. hosted canyoning, training, workshops, maintenance) and the hazards in the activity location.

Participants accept the responsibility to:

- Manage their own safety to the best of their ability and knowledge.
- Seek guidance from the trip leader whenever they are not certain of how to keep safe.
- Participate in group safety decision making throughout the activity.

Guidelines

The trip leader should include clear information about the leaders and the individual's responsibilities for the activity at the pre-activity safety briefing.

Trip leaders should closely observe the actions of participants until the leader is satisfied that he or she understands the competence level of the participants.

Transport

Policy

Where a vehicle is hired or shared for member activity:

- All member drivers must have appropriate licenses for the class of vehicle they are driving.
- Vehicles must be road-worthy with the appropriate warrant or certificate of fitness.
- Drivers must follow the road rules, drive to the conditions and the situation.

Guidelines

Members should drive themselves and take responsibility for their own vehicles, driving and licenses.

• Consider swapping drivers and having breaks for longer journeys.

Age

Policy

NZ Canyoning Association acknowledges that having young people coming into the sport is positive. This needs to be done in a safe manner. Participants under 18 need:

- Permission from parents or guardians to attend, and
- Be accompanied by a suitable person 18 years or over.

Guidelines

- Minimum age for events should usually be 10 years.
- Consider putting a higher age limit on more difficult canyons.

Drugs and alcohol

Policy

The use of alcohol or non-prescription drugs while on a NZ Canyoning Association trip is not acceptable.

• Where the health or safety of an individual is endangered a leader may choose to remove a member from the trip.

Accident and incident reporting

Policy

Leaders will report all accidents, incidents and near misses that involve more than first aid assistance.

- This includes accidents and incidents involving leaders, contractors, members and non-members.
- Reporting will be to the event manager (where one exists) or to an executive member.
- The executive will:
 - o Decide if there needs to be an investigation and what this process will be.
 - Consider what learning can be taken from the accident, incident or near misses that could benefit other members and improve canyoning safety.
- Any media contact will be through the appointed spokesperson by the executive.

Hazard, risks and controls

Hazard

Canyon environment - dark, cold, windy and wet.

Risks	Controls
Hypothermia	Wear appropriate wetsuit gear for the canyon and take additional layers
Exhaustion	Choose shorter trips on cold days early and late season
	Take food and drinks for length of day out expected

Hazard

Canyon environment - slippery and loose.

Risks	Controls
Slipping and tripping on wet rocks	Aware of slippery environment that can cause falls, sprained ankles
and trees	If needed shown how to and where to walk in canyon environment and
Down climbing	how to spot each other on a down climb
Falling objects	Aware their actions may cause injury to others
Wasp nests	Leaders assess risks in canyons, find suitable routes
Deadfall and vegetation	Wear helmets

Hazard

Jumping and sliding

Risks	Controls
Impacting rocks, trees or the	Physical check of unknown pools
bottom of pools	Visual check of known pools
Landing / entering poorly	Use suitable landing technique for height of jump and depth of pool
Jumping from too high	Use suitable technique for sliding
	Suitable jump height and difficulty for ability
	Be conservative and don't do the jump unless you are confident it can landed safely.

Hazard

Abseiling	
Risks	Controls
Stuck on the rope	If needed practice abseiling techniques
Slippery underfoot	A hand line/safety line used at an edge where appropriate
Falling off edge	All to wear suitable harness and helmet in good condition
Loosing control	Suitable anchors are used. Check in-situ anchors before use
Stress – fear of heights	Safety checks are members own responsibility
Anchor/equipment failure	Use suitable canyon rigging techniques
	Consider belay for inexperienced members
	Leader needs to consider and carry enough equipment for rescue

Hazard	
Whitewater environments	
Risks	Controls
Traps – strainers, sieves, siphons	Consider not using canyons with significant whitewater hazards
Rising water / flash flood	Identify traps and avoid
Aerated water	Weather check e.g. forecast, river flows, rain radar, rainfall
Foot entrapment	Escape routes are known in case of rising water or flash floods
Deep pools	Monitor the weather while in the canyon
Stress – fear of water	Leader needs to consider and carry enough equipment for rescue
Hazard	
Emergency events	
Risks	Controls
Leader incapacitation	Where possible run the canyon with at least a leader and assistant
Member injury	Carry a suitable means of emergency communication in the canyon
High water / Rising water / flash	Group to carry suitable first aid kit
flood	Leave intentions
	Brief members as needed on emergency procedures for the canyon with what to do, location of communication devices, first aid kit, how to get out
	of canyon and location of vehicle keys
Hazard	
Transport	
Risks	Controls
Driving in an unsafe manner	As a preference all members drive themselves and are responsible for
Colliding with other objects	their own vehicles, driving and licenses
Driving for long periods of time	Where a vehicle is hired for member activity:
Faulty vehicles	All member drivers to have appropriate licenses for the class of vehicle they are driving
	Follow road rules
	Drive to the conditions and situation
	Swapping drivers and having break for longer journeys
Hazard	
Maintaining and upgrading canyons e	e.g. clearing debris, bolting
Risks	Controls
Noise, Dust, Eyes	Wear protective equipment
Lifiting	Use safe lifting techniques
Enting	
Cutting / sawing	Use experienced operators for powered tools

Appendix 1 Recommended skill sets

Leader skill set

- Organising the assistants and members so everyone knows what's happening.
- Facilitate a trip that is appropriate to the needs and ability of the group compared to the challenges of the canyon for example fun, safe and learning by doing.
- Able to engage and communicate the necessary information to the group.
- Has suitable experience and is operating below their capacity for the trip.
- Would generally know the canyon and local area.
- Have the ability to apply suitable technical skills appropriate to the canyon.
- Have the ability to coordinate and undertake rescue as appropriate to canyon such as first aid, rope and water.
- Understand and follow the guidance in the Safety Management Plan.

Appendix 2 Official NZCA Activity Sheet

The Official NZCA Activity sheet is found on the association website⁸.

⁸ <u>http://nzcanyoningassociation.org/</u>

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